

## Message Text

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ACTION SS-15

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O 142158Z JUN 77 ZFF4  
FM USDEL SECRETARY IN GRENADA  
TO SECSTATE WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 SECTO 06003

FOR TARNOFF FROM SPIEGEL

E.O. 11652: GDS  
TAGS: OVIP (VANCE, CYRUS R.)  
SUBJ: SECRETARY'S INITIAL INTERVENTION, OASGA GRENADA, 6/14

1. THIS IS A COPY OF THE SECRETARY'S FIRST INTERVENTION  
AS DELIVERED. IT IS REGARDED AS CONFIDENTIAL. HOWEVER,  
HODDING WILL DO EXTENSIVE BACKGROUND ON IT.

2. BEGIN TEXT.

SECRETARY'S INITIAL INTERVENTION

I AM DELIGHTED TO JOIN YOU IN THIS INFORMAL DIALOGUE.  
WE ARE ON OUR WAY TO A FRANK, DIRECT AND CLOSE WORKING RELATIONSHIP  
BASED ON THE VALUES AND ASSOCIATIONS WE SHARE.  
IN HIS REMARKS BEFORE THE PERMANENT COUNCIL OF THIS ORGANIZATION  
ON APRIL 14, PRESIDENT CARTER SAID:

"...A SINGLE UNITED STATES POLICY TOWARD LATIN AMERICA AND THE  
CARIBBEAN MAKES LITTLE SENSE. WHAT WE NEED IS A WIDER AND MORE  
FLEXIBLE APPROACH, WORKED OUT IN CLOSE CONSULTATION WITH YOU.  
TOGETHER, WE WILL DEVELOP POLICIES MORE SUITED TO EACH OTHER'S  
VARIETY AND POTENTIAL. IN THIS PROCESS, I WILL BE PARTICULARLY  
CONCERNED THAT WE NOT SEEK TO DIVIDE THE NATIONS OF LATIN AMERICA  
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ONE FROM ANOTHER, OR TO SET LATIN AMERICA APART FROM THE REST  
OF THE WORLD. OUR GOAL IS TO ADDRESS PROBLEMS IN A WAY WHICH  
WILL LEAD TO PRODUCTIVE SOLUTIONS--GLOBALLY, REGIONALLY, AND  
BILATERALLY."

WHATEVER THE FORUM, WE ALL RECOGNIZE THE SPECIAL CORE OF  
REGIONAL INTERESTS THAT BRINGS US TOGETHER HERE TODAY.

OUR NATIONS, FOR ALL THEIR DIVERSITY, SHARE HISTORICAL,  
INSTITUTIONAL AND PERSONAL TIES.  
THESE TIES ARE IMPORTANT TO US. WE CANNOT TAKE THEM FOR GRANTED.  
OUR COOPERATION CAN SHAPE GLOBAL DECISIONS TO THE ADVANTAGE OF  
ALL OUR COUNTRIES. IN PRESIDENT CARTER'S WORDS, "THE PROBLEMS  
AND THE PROMISES OF OUR REGION HAVE BECOME AS DIVERSE AS THE  
WORLD ITSELF."  
THROUGH OUR ORGANIZATION WE CAN USEFULLY EMBODY THAT TRADITION  
OF HEMISPHERIC PEACE, A TRADITION ALREADY SO WELL ADVANCED IN  
THE LATIN AMERICAN NUCLEAR FREE ZONE. THIS PACT HAS SET AN EXAMPLE  
TO ALL THE REST OF THE WORLD, AND PRESIDENT CARTER HAS JUST  
STRENGTHENED MY GOVERNMENT'S ADHERENCE.  
WE ARE JUSTLY PROUD OF OUR PEACEKEEPING MACHINERY, OUR COMMITMENT  
TO INTER-AMERICAN COOPERATION TO SETTLE TERRITORIAL DISPUTES.  
AND WE ARE TOGETHER IN OUR RESPECT FOR THE HUMAN RIGHTS OF ALL  
OUR PEOPLES.  
TODAY I WOULD LIKE TO SINGLE OUT TWO AREAS OF REGIONAL  
COOPERATION THAT ARE OF SPECIAL CONCERN TO MY GOVERNMENT.  
THESE TWO AREAS ARE HUMAN RIGHTS AND REFORM OF THE OAS. IN  
EMPHASIZING THESE TWO POINTS, I DO NOW WISH TO MINIMIZE THE OTHER  
ISSUES BEFORE US. THE HEMISPHERIC AGENDA IS RICH. THE OAS CAN  
DO MUCH TO STRENGTHEN OUR CONSULTATIONS, IMPROVE OUR CULTURAL  
RELATIONS AND MAINTAIN A TRADITION OF PEACE.  
OF ALL THE VALUES WHICH THE AMERICAS SHARE, RESPECT FOR THE  
INDIVIDUAL IS SURELY THE MOST SIGNIFICANT.  
--THE BASIC CONSTITUTIONAL DOCUMENTS OF ALL OUR NATIONS CITE  
THE RIGHTS OF MAN.  
--NOWHERE ARE THEY MORE PROMINENT THAN IN THE CHARTER OF THIS  
ORGANIZATION.  
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--IN THE UNITED NATIONS CHARTER, EACH OF OUR GOVERNMENTS HAS  
ACCEPTED THE OBLIGATION TO PROMOTE RESPECT FOR HUMAN RIGHTS AMONG  
ALL NATIONS.  
THERE IS NO AMBIGUITY ABOUT THESE OBLIGATIONS. A STATE'S  
EFFORTS TO PROTECT ITSELF AND SECURE ITS SOCIETY CANNOT BE EXERCISED  
BY DENYING THE DIGNITY OF ITS INDIVIDUAL CITIZENS OR BY  
SUPPRESSING POLITICAL DISSENT.  
SINCE THE LAST GENERAL ASSEMBLY, MEN WHO ONCE SAT AMONG US  
HAVE BEEN VICTIMS OF VIOLENT ASSAULT. WE MOURN THE DEATHS OF  
FOREIGN MINISTER BORGONOVO AND FORMER FOREIGN MINISTER LETELIER.  
AND WE SHARE THE RELIEF AT THE NARROW ESCAPE OF FOREIGN MINISTER  
GUZZETTI.  
IF TERRORISM AND VIOLENCE IN THE NAME OF DISSENT CANNOT BE  
CONDONED, NEITHER CAN VIOLENCE THAT IS OFFICIALLY SANCTIONED.  
SUCH ACTION PERVERTS THE LEGAL SYSTEM THAT ALONE ASSURES THE  
SURVIVAL OF OUR TRADITIONS.  
THE SUREST WAY TO DEFEAT TERRORISM IS TO PROMOTE JUSTICE IN  
OUR SOCIETIES - LEGAL, ECONOMIC AND SOCIAL JUSTICE. JUSTICE  
THAT IS SUMMARY UNDERMINES THE FUTURE IT SEEKS TO PROMOTE. IT

PRODUCES ONLY MORE VIOLENCE, MORE VICTIMS AND MORE TERRORISM.  
RESPECT FOR THE RULE OF LAW WILL PROMOTE JUSTICE AND REMOVE  
THE SEEDS OF SUBVERSION. ABANDONING SUCH RESPECT GOVERNMENTS DESCEND  
IN THE NETHERWORLD OF THE TERRORIST AND LOSE THEIR STRONGEST  
WEAPON, THEIR MORAL AUTHORITY.  
PROGRESS TOWARD HIGHER UNIVERSAL STANDARDS OF JUSTICE CAN  
ALSO BE ATTAINED BY STRENGTHENING THE INTER-AMERICAN COMMITMENT  
TO HUMAN RIGHTS, THROUGH OUR COMMON ACTION. ON JUNE 1, PRESIDENT  
CARTER SIGNED THE AMERICAN CONVENTION ON HUMAN RIGHTS.  
I BELIEVE THIS GENERAL ASSEMBLY SHOULD MOVE TO STRENGTHEN THE  
INTER-AMERICAN COMMISSION ON HUMAN RIGHTS. THE IAHRC IS ELECTED  
FROM AMONG THE OAS MEMBER STATES. IT SERVES AS AN INDEPENDENT  
MONITOR OF HUMAN RIGHTS IN THE AMERICAS.  
MY GOVERNMENT WILL VOTE TO INCREASE THE COMMISSION'S BUDGET.  
THE COMMISSION NEEDS MORE PERSONNEL TO HANDLE A GROWING CASELOAD  
OF COMPLAINTS. WITH MORE FUNDS, THE COMMISSION COULD ISSUE  
MORE THAN OCCASIONAL REPORTS. IT COULD INCREASE ITS RESEARCH  
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EFFORTS, HOLD MORE SEMINARS AND INCREASE THE FREQUENCY OF VISITS  
TO EVERY COUNTRY OF THE HEMISPHERE.  
SEVERAL COMMISSION REPORTS ARE ON OUR REGULAR AGENDA. THEY HAVE  
BEEN PREPARED WITH CARE AND INDEPENDENCE, SOMETIMES WITH FULL  
ACCESS TO WITNESSES AND RECORDS, SOMETIMES WITHOUT THE COOPERATION OF  
GOVERNMENTS.  
IF EACH MEMBER STATE WERE TO GRANT THE COMMISSION FREE ACCESS  
TO NATIONAL TERRITORY, THIS BODY WOULD BE ABLE TO CARRY OUT  
ON-SITE INVESTIGATIONS AT TIMES AND PLACES OF ITS CHOOSING.  
MY COUNTRY WILL GRANT IT THIS FACILITY FROM TODAY. WE BELIEVE  
THAT FOR OTHERS TO DO SO AS WELL WOULD REDUCE MISUNDERSTANDINGS  
AND THE DISSEMINATION OF FALSE INFORMATION.  
LET US WORK TOGETHER TO GUIDE THIS SENSITIVE ISSUE INTO THE  
MULTILATERAL FRAMEWORK WE OURSELVES HAVE SET UP, AND THEN LET  
US USE THAT FRAMEWORK TO MAKE PROGRESS.  
AND LET THERE BE NO DOUBT THAT MY GOVERNMENT JOINS IN DEDICATION  
TO INTERNATIONAL COOPERATION TO SECURE ECONOMIC AND SOCIAL RIGHTS  
AS WELL AS CIVIL AND POLITICAL RIGHTS.

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ACTION SS-15

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FM USDEL SECRETARY IN GRENADA

TO SECSTATE WASHDC IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 2 SECTO 06003

FOR TARNOFF FROM SPIEGEL

WE WILL CONTINUE TO CONTRIBUTE TO THE DEVELOPMENT OF POOR  
AND MIDDLE -INCOME COUNTRIES, BOTH BILATERALLY AND MULTILATERALLY.  
THESE PROGRAMS WILL BE DESIGNED TO HELP THE POOREST OF OUR  
PEOPLES.

BUT OUR COOPERATION IN ECONOMIC DEVELOPMENT MUST NOT BE  
MOCKED BY CONSISTENT PATTERNS OF GROSS VIOLATION OF HUMAN RIGHTS.  
MY GOVERNMENT BELIEVES IN THE SOVEREIGNTY AND INDEPENDENCE  
OF ALL STATES. WE DO NOT ASK OTHER TO EMULATE OUR PARTICULAR  
FORM OF DEMOCRACY. THE PRINCIPLE OF POLITICAL PLURALISM LIES  
AT THE HEAD OF THIS ORGANIZATION.

WE DO SUPPORT THE RIGHT OF ALL PEOPLE TO FREELY PARTICIPATE  
IN THEIR GOVERNMENT. THIS RIGHT IS BASED ON THE CONVICTION  
THAT THE INDIVIDUAL CITIZEN IS A SUBJECT, NOT AN OBJECT. POLICIES  
THAT CONTRADICT THIS TENET ARE ALIEN TO OUR SHARED TRADITIONS.

OAS REFORM

AS WE STRENGTHEN OUR COLLECTIVE MACHINERY FOR DEALING WITH  
THE PROBLEMS OF HUMAN RIGHTS, SO SHOULD WE ALSO BE READY TO  
MODIFY AND BRING UP TO DATE OUR OVERALL ORGANIZATIONAL STRUCTURE.  
FOR ALMOST 30 YEARS, THE OAS HAS PROVIDED AN INSTITUTIONAL  
FRAMEWORK FOR INTER-AMERICAN COOPERATION. IN TRYING TO MAKE THIS  
A MORE DYNAMIC AND EFFECTIVE ORGANIZATION, OUR REPRESENTATIVES  
HAVE BEEN WORKING FOR THE LAST FOUR YEARS TO COME UP WITH THE DRAFT  
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OF AN NEW CHARTER.

UNFORTUNATELY, THIS NEW DRAFT DOES NOT, IN OUR OPINION, REACH  
THE GOAL WE SET. WE NEED A CHARTER THAT ALL MEMBER STATES CAN  
SUPPORT WITHOUT RESERVATIONS, ONE THAT NEED NOT BE REWRITTEN  
EVERY FEW YEARS. OUR CHARTER SHOULD BE FLEXIBLE ENOUGH TO SERVE  
WELL INTO THE FUTURE.

WE BELIEVE RESTRUCTURING SHOULD BE ANALYZED IN A BROAD  
FRAMEWORK, NOT IN PIECEMEAL NEGOTIATIONS OVER CLAUSES IN THE  
DRAFT CHARTER.

STRUCTURAL REFORM SHOULD PROVIDE FOR:

--A MODERNIZED ORGANIZATION, FREE OF UNNECESSARY BUREAUCRACY,  
WITHOUT ANY HINT OF US DOMINANCE; AND

--MAXIMUM OPPORTUNITY FOR ALL AMERICAN STATES TO PARTICIPATE,  
AND MAXIMUM OPPORTUNITY FOR CONSULTATIONS AMONG OUR GOVERNMENTS.  
WE NEED TO AGREE UPON A FEW IMPORTANT GOALS. PRESIDENT CARTER,  
IN HIS REMARKS TO THE PERMANENT COUNCIL APRIL 14, SUGGESTED THESE:

--PRESERVING PEACE AND SECURITY;  
--PROMOTING RESPECT FOR HUMAN RIGHTS;  
--PROVIDING FOR MINISTERIAL-LEVEL CONSULTATIONS ON MAJOR  
POLITICAL AND ECONOMIC PROBLEMS; AND  
--EXPANDING CULTURAL, EDUCATIONAL AND TECHNICAL ASSISTANCE.

I AM HAPPY TO ANNOUNCE ON THIS LAST POINT THAT THE CARTER  
ADMINISTRATION WILL ASK OUR CONGRESS TO APPROVE A CONTRIBUTION OF  
\$500,000 TO THE OAS SPECIAL ACCOUNT FOR CULTURE. IN ADDITION,  
WE ARE PREPARING A REQUEST TO CONGRESS FOR A FURTHER \$2 MILLION  
FOR OTHER SUPPORTING PROGRAMS.

TO EMBODY THESE GOALS, WE BELIEVE, FIRST OF ALL, THAT STRUCTURE  
AND FORMAL BUREAUCRACY SHOULD BE KEPT TO A MINIMUM.

I DO NOT THINK THAT THE PERMANENT COUNCIL SHOULD BE ABOLISHED -  
IT IS IMPORTANT TO HAVE AN ON-GOING BODY WITH POLITICAL AUTHORITY  
TO DECIDE CURRENT ISSUES. I SUGGEST INSTEAD MERGING THE EXISTING  
THREE COUNCILS INTO ONE. ALL THREE HAVE THE SAME REPRESENTATIVES.  
TIME AND MONEY COULD BE SAVED BY MAKING THE MERGER OFFICIAL.  
IN ADDITION, THE SECRETARIAT SHOULD BE GRANTED GREATER AUTHORITY  
TO DECIDE ROUTINE MATTERS, THUS PERMITTING THE NEW COUNCIL  
TO CONCENTRATE ON LARGER ISSUES.

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SECOND, INFORMAL CONSULTATIONS SHOULD REPLACE MUCH OF THE  
STANDING BUREAUCRACY.  
SPECIAL CONSULTATIONS AMONG TOP OFFICIALS WITH OPERATIONAL  
RESPONSIBILITY SHOULD BECOME MORE REGULAR. FOR ECONOMIC DISCUSSIONS,  
FOR INSTANCE, GOVERNMENTS MIGHT SEND MINISTER OF FINANCE,  
TRADE OR INDUSTRY TO SPECIAL OAS CONFERENCES ON DEVELOPMENT OR COMMERCE.

SUCH CONSULTATIONS SHOULD NOT BE INSTITUTIONALIZED IN THE OAS  
CHARTER. THE GENERAL ASSEMBLY SHOULD BE FREE TO CALL FOR THEM  
AS NEEDED. ANY COMMITTEES REQUIRED SHOULD BE ABOLISHED WHEN  
THEIR WORK IS COMPLETED.

FINALLY, REALISTIC PARTICIPATION IN OUR ACTIVITIES SHOULD REFLECT  
THE DIVERSE COMMUNITY OF AMERICAN STATES.

OUR MEMBERSHIP POLICY SHOULD BE UNIVERSAL, WITH ALL INDEPENDENT  
STATES OF THE AMERICAS FREE TO JOIN. MY GOVERNMENT FAVORS THE  
ELIMINATION OF ARTICLE 8 OF THE CHARTER. NO OTHER INTERNATIONAL  
ORGANIZATION HAS A SIMILAR BAR TO ADMISSION.

FINANCIAL OBLIGATIONS OF MEMBER STATES SHOULD BE REALISTIC.

WE NEED TO FACE TWO URGENT TASKS:

--DECIDING ON AN APPROPRIATE UNITED STATES ASSESSMENT;  
--DECIDING ON APPROPRIATE CONSTITUTIONS AND ROLES FOR THE SMALLEST  
STATES.

IT IS AN ANACHRONISM FOR THE UNITED STATES TO CONTRIBUTE 66  
PERCENT TO THE ASSESSED BUDGET OF THE OAS. A BALANCED AND HEALTHY

ORGANIZATION REQUIRES THAT NO SINGLE MEMBER SHOULD PAY MORE THAN 49 PERCENT OF THE ASSESSED BUDGET.

A NEW SYSTEM OF OAS FINANCING SHOULD BE A PART OF OVERALL REFORM. REALIGNMENT OF QUOTAS COULD BE PHASED IN OVER A PERIOD OF TIME - AS MUCH AS 5-10 YEARS - TO MINIMIZE HARDSHIP FOR THE MEMBERSHIP OR THE ORGANIZATION ITSELF.

TO DEAL WITH THE PROBLEMS OF EMERGING NATIONS, I SUGGEST THAT WE CONSIDER CREATING A NEW CATEGORY OF ASSOCIATE MEMBERSHIP WHICH WOULD NOT REQUIRE PAYMENT OF THE FULL REGULAR ASSESSMENT. THIS ARRANGEMENT WOULD BE ENTIRELY OPTIONAL. STATES SEEKING THIS STATUS COULD EXPECT, ON ADMISSION, TO PARTICIPATE IN THE AFFAIRS OF THE OAS, INCLUDING THE GENERAL ASSEMBLY AND PERMANENT COUNCIL  
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AS NON-VOTING ASSOCIATE MEMBERS. THE NEW STATES WOULD THUS HAVE THE PARTICIPATION THEY NEED, AND THE ORGANIZATION WOULD HAVE THE UNIVERSALITY IT REQUIRES, WITHOUT FINANCIAL LOSS TO THEM OR NEW FINANCIAL BURDENS ON THE OAS.

IN CONCLUSION, THE US FAVORS A THOROUGHLY REFORMED OAS STRUCTURE - CLEAR IN ITS PURPOSE, FLEXIBLE AND LEAN IN FORMAL MACHINERY, VIGOROUS IN THE USE OF INFORMAL CONSULTATION PROCEDURES, AND REALISTICALLY FINANCED.

WE OF THE OAS HAVE A HERITAGE OF WHICH WE CAN BE JUSTLY PROUD. REALIZATION OF ITS FUTURE PROMISE DESERVES NOTHING SHORT OF OUR BEST COMBINED EFFORTS.

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